

Message Text

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ACTION SS-25

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EXDIS

E.O. 11652: XGDS-3

TAGS: PARM, UR, US

SUBJ: TTBT/PNE TALKS: RESTRICTED MEETING APRIL 6

PNE MESSAGE NO. 231

1. AT RESTRICTED MEETING AFTERNOON APRIL 6, AMBASSADOR INFORMED MOROKHOV HE HAD NOTING NEW TO SAY ON TWO REMAINING OUTSTANDING ISSUES; US POSITION ON BOTH POINTS REMAINED AS PREVIOUSLY STATED.

2. AMBASSADOR INQUIRED IF SOVIET SIDE HAD DEVELOPED ANY SPECIFIC LANGUAGE TO REFLECT "PERSONAL IDEA" ADVANCED BY MOROKHOV APRIL 5 REGARDING HANDLING OF EXPLOSIONS OVER 150 KT. MOROKHOV, WHO STRESSED AGAIN THAT CONCEPT WAS INDEED "PERSONAL IDEA", SAID THAT TIMERBAYEV ON HIS OWN HAD PREPARED SPECIFIC LANGUAGE. HE HANDED IT TO AMBASSADOR, SAYING TEXT MIGHT NOT REFLECT EXACTLY WHAT MOROKHOV HAD SAID YESTERDAY AND THAT SUGGESTED LANGUAGE WAS SUBJECT TO CHANGE. TEXT READ AS FOLLOWS:
BEGIN TEXT.

" 3. THE PARTIES SHALL CONTINUE THEIR NEGOTIATIONS WITH A VIEW TOWARD ACHIEVING AGREEMENT GOVERNING INDIVIDUAL EXPLOSIONS HAVING A YIELD EXCEEDING 150 KILOTONS."
END TEXT.

3. MOROKHOV SAID THAT ADDITIONAL PARAGRAPH ALONG THESE
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LINES COULD BE ADDED AS NEW PARAGRAPH 3 TO ARTICLE III

OF TREATY. WITH SUCH ADDITION, SOVIETS WOULD DELETE THEIR BRACKETS IN PARA 2(A) ON ARTICLE III, ACCEPTING US LANGUAGE FOR PARA 2(A) (I.E. "ANY INDIVIDUAL EXPLOSION HAVING A YIELD EXCEEDING 150 KILOTONS". IF THESE CHANGES ACCEPTED THEN SOVIET PROPOSAL FOR PARA 9 ARTICLE VI OF PROTOCOL WOULD BE DELETED.

4. MOROKHOV REPEATED THAT LANGUAGE PROPOSED IN TIMERBAYEV TEXT FOR NEW PARA 3 OF ARTICLE III WAS SUZUECT TO CHANGE. FOR EXAMPLE, WORD "CONSULTATIONS" COULD REPLACE "NEGOTIATIONS". OTHER CHANGES COULD ALSO BE MADE MOROKHOV SAID HE WAS IN EFFECT ACCEPTING SECRETARY'S SUGGESTION, BUT WITHOUT 5 YEAR LIMIT. THE MAIN POINT WAS THAT DOOR BE LEFT OPEN FOR CONSIDERATION AT SOME TIME IN THE FUTURE OF MEASURES TO VERIFY INDIVIDUAL EXPLOSIONS OVER 150 KT. HE SAID THAT SOVIETS THEMSELVES HAVE NO PLANS IN NEXT FEW YEARS FOR SUCH EXPLOSIONS AND THAT, IN FACT, CONSULTATIONS ON THIS SUBJEJECT MIGHT BE HELD FIVE YEARS FROM NOW OR TWENTY YEARS FROM NOW. HOWEVER, SOVIETS FELT IT WAS IMPORTANT TO LEAVE THE MATTER OPEN FOR POLITICAL REASONS RELATING TO INTERESTS OF THIRD COUNTRIES. IN THIS REGARD, HE CITED SEVERAL TIMES ARTICLE V OF THE NPT.

5. MOROKHOV SAID HE HAD NO NEW LANGUAGE TO PROPOSE WITH REGARD TO ISSUE OF OBSERVERS BEING PRESENT BY RIGHT OR INVITATION IN RANGE BETWEEN 100 - 150 KT. SOVIETS MAINTAINED THEIR VIEW THAT OBSERVERS FOR THIS RANGE SHOULD BE INVITED BY HOST COUNTRY. THEY BASED THEIR POSITION ON JURIDICAL AND TECHNICAL GROUNDS. WHEN AMBASSADOR PRESSED FOR MEANING OF "JURIDICAL", MOROKHOV SAID THAT TTBT FIXED LIMIT OF 150 KT AND THIS CONSTITUTED JURIDICAL LIMIT. VERIFICATION OVER THIS LIMIT WOULD BE BY RIGHT; UNDER THIS LIMIT, IT SHOULD BE DECISION TO BE MADE BY HOST COUNTRY.

6. MOROKHOV ALSO REFERRED TO INTEREST OF OTHER COUNTRIES IN PARTICIPATING IN TTBT AND PNE TREATIES AT SOME TIME IN FUTURE. IF THIS OCCURRED, THEN WE WOULD FIND THAT PROVISIONS WHICH WE HAVE NEGOTIATED ON A BILATERAL BASIS WOULD BECOME MULTILATERAL. IN THAT EVENT, THE
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POSITION ADOPTED BY THE US CONCERNING OBSERVERS IN THE 100 - 150 KT RANGE COULD WORK AGAINST THE INTERESTS OF BOTH OUR COUNTRIES.

7. MOROKHOV SAID SOVIET POSITION ON OBSERVERS IN 100 - 150 KT RANGE IS AS CATEGORIC AS US POSITION REGARDING EXCEPTIONS OVER 150 KT. HOWEVER, HE WISHED TO NOTE THAT SOVIETS WERE CATEGORIC ONLY ON

PRINCIPLE INVOLVED CONCERNING OBSERVERS; THE ACTUAL LANGUAGE COVERING THIS POINT COULD BE DISCUSSED.

8. MOROKHOV SAID SOVIETS BELIEVE THAT DESIGNATED PERSONNEL WOULD NOT HAVE TO BE PRESENT IN ALL CASES OF EXPLOSIONS IN 100 - 150 KT RANGE. HOWEVER, IT MIGHT BE DESIRABLE TO HAVE DESIGNATED PERSONNEL PRESENT WHEN SPECIAL CIRCUMSTANCES EXIST WHICH DO NOT PERMIT CORRECT IDENTIFICATION OF EXPLOSION BY TELESEISMIC MEANS. IN FACT, HE SAID, PARTY CARRYING OUT EXPLOSION WOULD BE INTERESTED IN MAJORITY OF CASES IN INVITING DESIGNATED PERSONNEL; THIS COULD ALSO APPLY EVEN WITH REGARD TO EXPLOSIONS LESS THAN 100 KT.

9. STRESSING DESIRE TO BE FLEXIBLE, MOROKHOV SUGGESTED THAT LANGUAGE CONCERNING OBSERVERS COULD INDICATE THAT DESIGNATED PERSONNEL WOULD BE PRESENT ON BASIS OF PRIOR AGREEMENT BETWEEN THE SIDES. HE SAID THIS WAS VARIANT OF HIS PREVIOUS SUGGESTION THAT DESIGNATED PERSONNEL WOULD BE INVITED TO BE PRESENT FOR EXPLOSIONS IN 100 - 150 KT RANGE "UNLESS OTHERWISE AGREED".
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